Dudley Safeguarding People Partnership Arrangements



Dudley Safeguarding People Partnership









Contents

Our shared vision for safeguarding in Dudley	
Section 1: Introduction	5
Section 2: What does a successful safeguarding partnership look like?	
Section 3: Transitional timeline for the changes to Children and Young people safeguarding arrangements	
Section 4: Voice of the people of Dudley	
Section 5: New Governance Arrangements for Safeguarding in Dudley	
Section 6: How will the proposed safeguarding arrangements function?	15
Section 7: How can Dudley's safeguarding arrangements be effective?	
Section 8: Independent Scrutiny Arrangements	21
Section 9: Funding	24
Section 10: Operational Remit for the local safeguarding arrangements.	25
Appendix A: Dudley Timeline for transition	
Appendix B: Dudley Safeguarding Arrangements Structure & Governance Chart	27
Appendix C: Dudley Safeguarding People Partnership (DSPPB) Brief Mandate	
Appendix D: Brief Mandate for Children Safeguarding Partnership Group	
Appendix E: Brief Mandate for the Dudley Safeguarding Adult Partnership Group	
Appendix F Generic mandates for the sub groups of the DSPPB and the Dudley Safeguarding Children and Adult Partnership Groups	
Appendix G: Safeguarding Early Adopters Published arrangements – Compliance Checklist	40



Our shared vision for safeguarding in Dudley

Safeguarding is fundamental to ensuring Dudley is a place of healthy, resilient and safe communities with high aspirations and the ability to shape their own future. These published partnership arrangements reflect both our legal responsibilities to comply with the Working Together to Safeguard Children (2018) statutory framework and also our shared ambition and commitment as the three statutory partners to helping the most vulnerable people in Dudley across the whole life course. Our Dudley Safeguarding People Partnership Arrangements (DSPPA) will evolve through regular and routine review as we continue to learn over a three-year journey with the ultimate aim of delivering outstanding safeguarding.

These safeguarding arrangements build on a strong foundation of partnership working in Dudley borough and also the safeguarding progress and improvements made over the last 3 years as reflected in the Ofsted re-inspection of October/November 2018. Our focus on ensuring coherence with partnership working foundations is best reflected in the here and now by routinely and systematically connecting the new safeguarding arrangements with the Health & Wellbeing Board and the Community Safety Partnership (known as Safe and Sound) arrangements locally and also the wider governance arrangements of the three statutory partners (Local Authority, Police and Clinical Commissioning Group). As these Dudley Safeguarding People Partnership Arrangements develop, we will ensure increasing coherence with Dudley borough's recently launched 'Forging a Future for All' vision to 2030 which contains seven aspirations including a shared commitment to Dudley being 'a place of healthy, resilient, safe communities with high aspirations and the ability to shape their own future'.

Whilst our safeguarding foundations are solid, we are ambitious to improve and recognise that more progress needs to be made particularly in:

- 1. Ensuring there is a close connection between what we do as partners and the changing and fast moving context within which the people of Dudley live, ensuring that what we do both operationally and organisationally is relevant to their lived experience.
- 2. Making the very best use of our people and technology particularly when funding continues to be under significant pressure and demand is challenging.
- 3. Intervening early with a focus on preventing harm with a priority on tackling violence and the exploitation of vulnerable children, young people and adults. For example involvement in gangs; county lines; criminal exploitation and financial scams.
- 4. Improving the quality of our practice by routinely and consistently applying learning to how we work.





The key areas of the Dudley Safeguarding People Partnership arrangements that will be different and prioritised as we move forwards are:

- 1. Routinely ensuring the involvement of children, adults and operational colleagues is actively sought and their voices listened to and heard, incorporating their lived experience into delivering our service and ambition. This includes our focus on helping develop resilient people and communities, with intervention from statutory partners where required.
- 2. An overarching Dudley Safeguarding People Partnership Board (DSPPB) which is the statutory body responsible and accountable for ensuring progress with delivery driven through the separate Dudley Safeguarding Children and Adults Partnership Groups and associated arrangements. These arrangements will focus on safeguarding outcomes and understanding impact.
- 3. Establishing a single business unit and putting in place new working arrangements that minimise duplication and maximise cross-system communications.
- 4. A focus on the process of learning and improvement, capturing lessons and building these into the way the whole system works.

These arrangements for safeguarding in Dudley set out the core elements of our approach and how we develop and challenge practice across the multi-agency partnership and hold each other to account. Most importantly we will ensure these arrangements focus, prioritise and drive our shared responsibility and commitment to protecting the most vulnerable from harm across their whole life course and to preventing harm through early help interventions.

Signatures

On behalf of Dudley Metropolitan Borough Council

Matin Samuele

On behalf Dudley Clinical Commissioning Group

On behalf of West Midlands Police



Section 1: Introduction

Safeguarding arrangements for both children and adults have been in place in Dudley borough for some years. Working together, the Local Authority, the Police and the Clinical Commissioning Group (CCG) have constantly sought to ensure these arrangements are as effective as possible in ensuring residents are safe and able to live the lives they choose. The proposals set out in this document represent the next stage in that journey, building on national guidance, but not narrowly limited by it.

In part, the new arrangements are driven by changes in national legislation. The Children and Social Work Act (2017) set out provisions which will replace Local Safeguarding Children Boards (LSCBs) with new flexible working arrangements, to be agreed at a local level by the three key agencies as defined in Working Together to Safeguard Children (2018), namely, the police, clinical commissioning groups and local authorities. These partners are under a new duty to make arrangements to work together, with other relevant partners, to safeguard and promote the welfare of all children in their area.

In line with Working Together 2018, increased attention will be afforded to;

- Assessing need and ensuring the provision of effective help and support.
- Understanding and complying with the new arrangements under which Serious Case Reviews will be replaced by Child Learning Practice Reviews. These will be directed to a National Child Safeguarding Practice Review Panel (the Panel), which will commission and publish reviews of cases believed to be complex and therefore of public interest and national importance. The local safeguarding partners will still be required to complete and publish local reviews, where they believe there are multi-agency lessons to be learned.
- Overseeing the transfer of the Child Death Review process from the DSCB to the CCG and the Public Health function of the Local Authority. At a local level, this new way of working has already commenced, with Dudley being awarded funding as an early adopter to pilot a new Child Death Review process to span across the four Black Country Local Authority areas. Though still in the infancy stages of exploration, the strengths of this joined up approach are becoming evident.
- Strengthening organisational responsibilities to safeguard children.

Whilst implementing the statutory requirements to develop the Multi-Agency Safeguarding Arrangements regarding children and young people, Dudley safeguarding partners have agreed on an ambitious programme of wider change. This will integrate the majority of the current safeguarding work streams of both the Children's and Adult Safeguarding Boards. Our arrangements will therefore extend beyond the remit of **Dudley Safeguarding Partnership Arrangements 2019** NHS Page | 5



Dudlev Clinical Commissioning Group the requirements as defined in Working Together (2018), and will include the functions defined in the Care Act (2014), which requires every local authority to establish a Safeguarding Adults Board (an "SAB") for its area, with the purpose of helping and protecting adults in the situations defined in the legislation.

Throughout this document, the following terminology will be used:

- Children anyone from birth through to their 18th birthday (includes unborn or up to 25 years of age if they have complex needs or a learning disability)
- Children Looked After those children for whom the Local Authority is the Corporate Parent (up to the age 25)
- Adults adults with care and support needs, as defined by the Care Act (2014)

Locally, it has been agreed that the Local Authority Strategic Director for People, the Chief Nurse for Dudley Clinical Commissioning Group (CCG), and the Dudley Borough Neighbourhood Policing Commander (West Midlands Police) respectively will have delegated authority for safeguarding. Ultimate responsibility will remain with the accountable officers of those three organisations.

The safeguarding partners will continue to work together to safeguard vulnerable adults and children following established policies, procedures and thresholds. This will enable us to abide by our agreed three main principles:

- Promote the "Think Family" agenda,
- Improve outcomes, and
- Reduce duplication.

The four overarching priorities for the new arrangements, linked to the priorities of the Health and Wellbeing Board, will be to:

- Ensure robust and effective governance and accountability for safeguarding arrangements across the borough resulting in high levels of scrutiny which will ultimately lead to better outcomes for the people of Dudley.
- Identify emerging safeguarding themes both nationally and locally to establish preventative measures to protect Dudley's most vulnerable people.
- Ensure that partnership working and joined up delivery is central to the success of the safeguarding arrangements.
- Ensure that work undertaken is coherent with wider community partnerships, and enables the strengthening of individual and community resilience, is fit for purpose and links to the borough's vision for the future.



Links will also be established with the other statutory Boards, specifically, the Safe and Sound (Dudley Community Safety Partnership Board) and the Health and Well-Being Board, in order to have strategic oversight of emerging themes and trends across the borough.

'The existing Children's Services Improvement Board (CSIB) will continue to meet on a 6 weekly basis to end 2019 (reviewable at that point). This is essential for a number of reasons:

- a. The recent downward trend showing in some key indicators.
- b. The considered and incremental implementation of the new arrangements.
- c. The workforce churn currently being experienced by statutory partners which impacts on resilience.

Potential for future integration of the CSIB into the work of the Dudley Safeguarding Children Partnership Arrangements will be reviewed and considered on an ongoing basis as the new arrangements take effect. Work to connect these new Dudley Safeguarding People Partnership Arrangements with other relevant statutory boards to deliver the key aims will adopt a phased approach over the next two to three years'.



Section 2: What does a successful safeguarding partnership look like?

The Dudley Vision 2030 identifies success for the borough as: "A place of healthy, resilient, safe communities with high aspirations and the ability to shape their own future".

Fundamental to securing this vision is the identification and clarification of how relationships between strategic and operational levels work to safeguard children, young people and adults.

Local organisations and agencies that work with children, their families and adults play a significant role when it comes to safeguarding. To achieve the best possible outcomes, individuals should receive universal and targeted services that meet their needs in a co-ordinated way. Fragmented provision of services creates inefficiencies and risks disengagement from services. Working more closely together as professionals and with our client groups will ensure the cohesion required to deliver a more meaningful service. In Dudley, we are especially determined to strengthen our transitional arrangements to ensure young people reaching adulthood continue to receive the care and support they need to enable them to fulfil their full potential.

Each tier in the agreed structure will be targeted at the principles, attitudes, expectations and ways of working that recognise that safeguarding is everybody's business and that the safety and wellbeing of those in vulnerable circumstances is at the forefront of our business. These arrangements will establish how partners will be held to account and assure the effectiveness of safeguarding measures across the system. In addition, they will highlight how professional leadership and expertise will be developed and retained, including the key roles within the structure.



Effective ambitious people focused leadership within and across partnerships

Workforce that is confident & knowledgeable around sharing information to safeguard people Wide active engagement in multi agency safeguarding arrangements with the right shared priorities

An environment in which effective multi agency practice can flourish

> Continuous learning & development

Agencies understand each others respective roles & responsibilities - to improve multi agency collaboration

> Support & challenge within the Multi agency system



Section 3: Transitional timeline for the changes to Children and Young people safeguarding arrangements

The Department for Education's (DfE) timeline for agreeing, publishing and implementing the new children and young people safeguarding partnership arrangements is set out in the supplementary guidance: Working Together Transitional Arrangements 2018.

The transitional guidance details the arrangements which should be followed during the transition from LSCBs to safeguarding partners and child death review partners (including timelines for managing existing child death and serious case reviews) and during the transition from the current system of Serious Case Reviews to new national and local review arrangements. Key points to note:

- The three statutory partners to agree arrangements within twelve months from commencement of provisions of Children and Social Act (2017), by the end of June 2019.
- The arrangements to be published and notified to the Secretary of State by the end of June 2019.
- The three statutory partners to ensure the new arrangements are implemented as specified, by the end of September 2019.
- The three statutory partners to adhere to the requirement and publish any outstanding Serious Case Reviews within twelve months of the new arrangements being in place, by the end of September 2020.
- The three statutory partners to complete any outstanding child death reviews under the LSCB's modelled process within the extended period, up to January 2020.
- The three statutory partners to monitor the progress of the work of the child death review partners (the Public Health function of the Local Authority and the CCG), publishing new arrangements by the end of June 2019, and implementing these by the end of September 2019.

Once the new local arrangements for safeguarding have been published and implemented, Dudley Safeguarding Children Board will be dissolved.



Section 4: Voice of the people of Dudley

The statutory partners in Dudley borough are committed to strengthening its relationship and engagement with adults, children and young people. We recognise that their views are intrinsic to shape and drive multi-agency safeguarding arrangements and services to suit their needs. For this reason, it has been agreed that the voice and visibility of the Dudley's population will be a recurring thread throughout everything that the Dudley Safeguarding People Partnership does, and of high prominence in the DSPPB Strategic Business Plan. Engagement will be drawn from a range of sources, including Dudley Community Voluntary Services, a community-facing 'lay person', independent, voluntary, and faith-based groups, and consultation with locally established youth forums. The statutory partners have a shared vision that a reshaped Communication and Engagement strand will include representatives from the community as well as frontline practitioners, in order to ensure community and workforce involvement. This will reflect their experiences and empower them to take ownership of new developments within the safeguarding arena. It is essential that this group has a voice at both strategic and operational levels.



Section 5: New Governance Arrangements for Safeguarding in Dudley

The statutory partners, working with a wide range of stakeholders, have reviewed the existing safeguarding arrangements and will build on the identified strengths. Central to this is the formation of a new structure under a single, overarching, all-age Dudley Safeguarding People Partnership Board (DSPPB). This will oversee safeguarding arrangements for adults and children in a single arena.

Recognising that, through the Children and Social Work Act (2017) and the Care Act (2014), there is a range of legislation that dictates specific functions to be exercised, the new arrangements will see the introduction of two specific partnership groups, the Dudley Safeguarding Adult Partnership Group (DSAPG) and the Dudley Safeguarding Children Partnership Group (DSCPG). These will sit below the DSPPB and will report to it.

On the basis of the above, to introduce and define the new arrangements in greater depth, the following terms will be used to define the differing groups:

Dudley Safeguarding People Partnership Board (DSPPB): The group with delegated strategic responsibilities to oversee the safeguarding arrangements, hold partners to account, and scrutinise arrangements for adult and children safeguarding through a single lens.

Dudley Safeguarding Children Partnership Group (DSCPG) – The group identified to focus on the statutory duties under the Children and Social Work Act (2017) and Working Together (2018)

Dudley Safeguarding Adult Partnership Group (DSAPG) - The group identified to focus on the statutory duties under the Care Act (2014).

At the heart of the development of these new arrangements, Dudley has embarked on a wider long term plan, which will reflect the broader contextual nature of the approach to safeguarding. Partners across the system have agreed aspirations to broaden the scope of their work by fostering closer working relationships with the varying existing strategic groups whose statutory mandates aligns to that of safeguarding, in order to ensure that the people of Dudley are safeguarded, working together to address safeguarding in the broader context of family and community.

The DSPPB will replace both of the existing Dudley Safeguarding Boards as the strategic body that has ultimate responsibility for safeguarding across the whole of Dudley borough. Its membership and its structure will be streamlined to focus on improving performance against an agreed set of strategic priorities, so that it delivers better outcomes for children, young people and adults in Dudley.



The remit of the DSPPB will be to provide strategic oversight and scrutiny of the safeguarding arrangements across the borough by holding partners to account, to identify issues that require resolution and working together, and to "unblock" any system wide barriers. The DSPPB, with the support of the two Dudley Safeguarding Children and Adult Partnership Groups, will ensure effective safeguarding systems and processes on the basis of understanding:

- Outcomes and performance dataset
- Quality audit and assurance findings
- Voice of the adults, children and families
- Learning and Improvement to include workforce development

The organisational chart (Appendix B) illustrates the infrastructure for safeguarding in Dudley. The DSPPB will drive forward the work of the Children and Adults Partnership Groups, governed under a single umbrella, with the support from a number of sub-groups. These sub-groups will be mandated to deliver many of the agreed activities, with an emphasis of ensuring that, through these new arrangements, there is connectivity with frontline staff at each level of service delivery and staff are involved in progressing safeguarding work to forge better links with the people of Dudley. The sub-group structures across both the children and adults arenas will be streamlined where possible to increase efficiency and reduce duplication.

To add transparency to these new arrangements, an Independent Chair will be appointed to facilitate discussions and coordinate collective decision-making where differences of opinion may be apparent. Membership and roles and responsibilities of the sub-groups aligned to the DSPPB are listed in the respective Terms of Reference (Appendices C-F). This arrangement will ensure the DSPPB is compliant with Working Together (2018) and the Care Act (2014). The partners will work towards the development of a joint Business Unit to service the DSPPB, and each of the groups sitting under its structure.

Geographical area

The boundaries for the DSPPB and the supporting groups will be those of Dudley Metropolitan Borough Council (DMBC). However, every effort will be made to explore integration with neighbouring authorities and to progress collaborative working on a Black Country Sustainability & Transformation Partnership (STP) footprint. This will provide greater efficiencies for partner agencies working across more than one local authority area. CDOP arrangements are already being established across the Black Country and work is ongoing to standardise the serious incident review process on a West Midlands basis.



Other statutory boards

Going forward, the DSPPB will link with other statutory boards via a Memorandum of Understanding (MOU) to ensure a holistic overview of safeguarding arrangements across Dudley. These will include:

- Health and Wellbeing Board
- Community Safety Partnership (Safe and Sound Board)

The MOU will set out the remit and clear expectations of each of the statutory Boards, detailing their statutory functions and how they will work together. This will include agreement of the joint priorities to improve synergy and drive improvement on service delivery. The amalgamation of the adult and children safeguarding arrangements cannot dissolve or diminish any of their individual legislative/statutory duties. The accountability and reporting arrangements will include arrangements for scrutiny and challenge.

Whilst the Dudley Safeguarding Children and Adult Partnership Groups are independent of each other, under the overall guidance of the all-age DSPPB, they will commit to a whole family approach when setting priorities and reporting on performance. The respective groups' business planning will recognise this, sharing aims, and objectives, linked to safeguarding and wellbeing of the people of Dudley, whilst recognising the holistic nature of vulnerability across the life course.



Section 6: How will the proposed safeguarding arrangements function?

Current arrangements involve two Safeguarding Boards, each with their own separate executive groups and sub-groups focusing on one client base (children or adults). We have reviewed this, including looking at other areas, models and approaches, and have agreed on an approach that is appropriate for Dudley's future arrangements.

The Dudley Safeguarding People Partnership Board (Transformative)

The DSPPB will be a joint overarching body, which will strive to monitor and improve safeguarding activity for children and adults. It will bring together senior officers from the key agencies and agreed significant partners. The DSPPB will seek to ensure there is a focus on **transformation** by providing strong leadership and guidance to all of its partners, identifying the strategic priorities on a yearly basis and determining the desired outcomes in respect of safeguarding activity and practice. The DSPPB will have strategic oversight of the work across both the Safeguarding Children Partnership and the Adult Partnership Groups, which in turn will drive the work of the sub-groups to improve outcomes.

To maintain a clear focus on the strategic responsibilities of the safeguarding arrangements, the DSPPB has deliberately selected a small group of strategic leads from the key agencies, in conjunction with agreed relevant partners. The standing agenda will oversee the progression of the strategic priorities, and scrutinise service provision in respect of the local safeguarding arrangements as it is recognised that responsibility for safeguarding spans across a much wider range of organisations, and their engagement and visibility as 'relevant partners' is intrinsic for the effectiveness and delivery of all work of the DSPPB, DSCPG and DSAPG, and the associated sub-groups.

The DSPPB will consist of:

- Chair of Dudley Safeguarding Children and Adults Partnership Groups Independent
- Dudley Strategic Director for People on behalf of Local Authority Chief Executive Key Statutory Partner
- Dudley Borough Neighbourhood Policing Unit Commander on behalf of West Midlands Chief Constable Key Statutory Partner
- Dudley CCG Chief Nurse on behalf of the Accountable Officer Key Statutory Partner
- Voluntary Sector Representative Relevant Partner
- Education Representative Relevant Partner
- Dudley Local Authority Public Health Representative Relevant Partner
- Community Representative Relevant Partner



DSPPB meetings will also be attended by:

- Chairs of sub-groups (CCG, WMP and LA Heads of Safeguarding/Designated Professionals) Professional Advisors
- DSPPB Business Manager Professional Advisor

The above membership is compliant with Working Together (2018) and the Care Act (2014). The lead representatives will be able to delegate their functions, although they retain accountability for any actions or decisions taken on behalf of their agency. In Dudley, the lead representatives have identified the senior officers in their respective agencies who have responsibility and delegated authority to speak on behalf of the safeguarding partner they represent. Within those delegations, they will be able to make decisions on behalf of their organisation or agency and commit them on policy, resourcing and practice matters, and hold their own organisation or agency to account on how effectively they participate in and implement the local arrangements.

The statutory partners and relevant agencies noted above have confirmed their intention to cooperate by nominating their executive or senior lead and deputy representative on one or more of these groups. The DSPPB will reserve the right to invite other relevant agencies to join the partnership in response to emerging themes, trends or needs and any newly agreed strategic priorities.

It is envisaged that the DSPPB will initially meet six times per year until arrangements are embedded and established and thereafter at least quarterly.

Key elements of the DSPPB:

- Receive from the three safeguarding partners (along with the other agreed agencies) a shared and equal contribution to the quality and impact agenda in terms of leadership, culture setting, data production and evaluation of practice.
- Receive quarterly updates on multi-agency performance from a range of sources, including performance dataset, audits and reviews.
- Work to ensure users and the wider community are properly engaged in the work. This is a priority area, which we continually strive to improve further.
- Oversee the development of a community and practitioner focus strategy to ensure that agency responses are varied to meet the needs of different communities and locations across the borough.
- Review and direct themes and trends which require a response from across the children, adult and community safety partners
- Ensure a continued focus on outcomes for children and young people, and for adults.
- Ensure an explicit, collective approach to risk identification and management, to ensure that frontline practitioners are enabled and supported to manage safeguarding risks when supporting the people of Dudley.



• Drive the learning and improvement agenda to develop a skilled workforce who form professional relationships which will be the basis of driving change to improve outcomes for the people of Dudley.

The Dudley Safeguarding Children and Adult Partnership Groups (Improvement)

The remit of the Dudley Safeguarding Children and Adult Partnership Groups will focus on and establish a common goal of **improvement** and delivery of effective safeguarding arrangements, whilst ensuring the statutory core duties are delivered. Furthermore, direction will be taken from the local, regional and national landscapes. Opportunities for improvement, plus themes and trends, will be identified and any required actions or learning disseminated accordingly. The adult and children partnership groups will include members of the organisations referenced above. As has been noted, the DSPPB will consist of senior leads of the three statutory partners, and include other relevant senior members of organisations who together can be held to account of safeguarding arrangements. The Dudley Safeguarding Children and Adult Partnership Groups, together with the agreed supplementary partnership sub-groups, will consist of members from a much wider range of organisations and professional in the borough who have been identified as relevant partners. These will be required to engage and work with the DSPPB and its constituent parts, in order to co-ordinate the work of the DSPPB and drive the safeguarding agenda across the borough.

Recognising that safeguarding children and adults is everyone's responsibility, there are a number of agencies working with children and adults across Dudley who are required to contribute to these new arrangement, and therefore need to be involved.

Membership for Dudley Safeguarding Children and Adult Partnership Groups and the supporting sub-groups calls for representatives from the following:

- Dudley MBC Key Statutory Partner
 - o Cabinet Members for Children & Young People and for Adult Social Care & Wellbeing
 - o Early Help Representative Relevant Partner
 - o YOS Representative Relevant Partner
- West Midlands Police Key Statutory Partner
- Dudley CCG Key Statutory Partner
- Primary Care Relevant Partner
- Black Country Partnership NHS Foundation Trust Relevant Partner
- Dudley and Walsall Mental Health NHS Trust Relevant Partner

Dudley Safeguarding Partnership Arrangements 2019

Page | 17



- Dudley Group NHS Foundation Trust (Acute and Community staff) Relevant Partner
- Multidisciplinary Community Provider Relevant Partner
- CGL Drug and Alcohol Services Relevant Partner
- Probation (NPS CRC) Relevant Partner
- West Midlands Ambulance Service Relevant Partner
- West Midlands Fire & Rescue Relevant Partner
- Healthwatch Dudley Relevant Partner
- Education and Schools Representative Relevant Partner
- West Midlands Care Association Relevant Partner
- Youth Custody/Residential Homes Representative- Relevant Partner
- Advocacy Services Relevant Partner
- Voluntary and Community Sector Representative Relevant Partner
- Community Representative Relevant Partner

Our membership consist of at least one person representing the voice of the community, to act as ambassadors and conduit to build stronger links between, DSPPB, groups and subgroups, with the communities. We see this role a vital contributor to our work and supporting communication with children and young people on the things that matter to them. In addition, the Groups will consider a range of options, in order to identify the most effective means by which to ensure service users are fully connected with their work.

The Dudley Safeguarding Children and Adult Partnership Forum Subgroups (Operational delivery)

The Sub-Groups will operate collaboratively and in conjunction with the DSPPB plus Dudley Safeguarding Children and Adult Partnership Groups to develop and to **operationally deliver** the required outcomes to ensure and embed best practice. The priorities for both the Dudley Safeguarding Children and Adult Partnership Groups will be delivered via the work streams of the sub-groups and will include both service users and frontline practitioners as experts by experience, ensuring a consistent response to safeguarding practice.

A generic set of terms of reference have been developed (Appendix F) for all of the sub-groups, in order to ensure that the underlying principles are consistently applied across all safeguarding arrangements. Explicit terms of reference will be developed for individual sub-groups as a means of detailing their remit and expected outcomes.

DSPPB Business Support



Hosted within the People Directorate of DMBC, partners have agreed to establish a single joint business unit. This will coordinate and support the arrangements for DSPPB, both of the Safeguarding Children and Adults Partnership Groups, and all of the subgroups. This differs from the existing separated arrangements for each of the two safeguarding boards in the recognition that there are requirements for specialist knowledge and experience to service the partnership arrangements. Having this joint Business Unit will ensure effective working, both at a strategic and operational level. The establishment of this united Business Unit is critical for an effective transformation and support the DSPPB to oversee these new joint safeguarding arrangements through a single lens.



The proposed Business Unit Team Structure as illustrated, will be led by a Safeguarding People Partnership Business Manager, and is being explored as the infrastructure for successful operation of the Dudley Safeguarding People Partnership agenda.



Section 7: How can Dudley's safeguarding arrangements be effective?

In order to ensure effective safeguarding arrangements, DSPPB will require as a minimum:

- Systems which ensure that children, young people and adults at risk are at the centre of practice will be established, monitored and evaluated.
- Services that are easily accessible, well publicised, ensure confidentiality and available in an environment that is sensitive to the needs of adults, children and young people at risk.
- Services and settings to seek the views and contributions of children, young people, and adult service users, in the decisions about procurement, commissioning and delivery of services.
- Systems and processes to ensure that the individual and diverse needs of Dudley's children, young people and adults are valued and make adjustments where required for example to enable access for disabled people.
- All services to take into account the service user's wishes and feelings and balance this against their rights and need to be safeguarded.
- All adult services will consider whether there are risks to children or young people.
- All children services will consider whether there are risks to adults or if children or young people might pose a risk to other children and that risks are identified within the current contextual environment.

Establishing and subsequently evidencing a multi-agency workforce which form adherence to the Children and Families Act (2014), the Children Acts (1989/2004), the Care Act 2014, Children and Social Work Act (2017), Working Together 2018, and other relevant statutory guidance will require the utilisation of the following principles:

- Empowerment: people being supported and encouraged to make their own decisions and give informed consent
- Prevention: it is better to take action before harm occurs
- **Proportionality**: the least intrusive response appropriate to the risk presented
- Protection: support and representation for those in greatest need
- **Partnership**: local solutions through services working within communities will help them play their part in preventing, detecting and reporting neglect and abuse
- Accountability and transparency in safeguarding practice



Section 8: Independent Scrutiny Arrangements

Local independent scrutiny will be provided through the commissioning of an Independent Chair who will chair the DSPPB and both of the Dudley Safeguarding Children and Adult Partnership Groups. Our independent scrutiny arrangements will help the 3 key statutory partners to ensure the effectiveness of our safeguarding functions and ensure we are fulfilling our statutory obligations. The DSPPB will also consider external scrutiny arrangements to assist in the quality improvement cycle in line with our shared ambition.

The role of independent scrutineer is to provide assurance in judging the effectiveness of multi-agency arrangements to safeguard and promote the welfare of the people of Dudley including arrangements to identify and review serious safeguarding incidents. This independent scrutiny will be part of a wider system, which includes the independent inspectorates' single assessment i.e. HMICFRS, CQC, Ofsted and Joint Targeted Area Inspections.

Independent scrutiny will also contribute to the content of the DSPPB's annual report, to be published in September of each year. This will outline progress made against its identified strategic priorities for the preceding year and on the effectiveness of safeguarding arrangements, their performance and the effectiveness of local services and assess the effectiveness of the help being provided to children and families, and to adults, including early help and prevention.

Dudley Safeguarding Children and Adult Partnership Groups

Scrutiny and validation of the DSPPB performance will be undertaken via the support functions of the specific duties mandated to Dudley Safeguarding Children and Adult Partnership Groups, which will report, and be accountable to, the DSPPB to ensure there is a clear line of sight on the quality and effectiveness of practice.

This will include:

- Audit work includes a focus on how parents and carers have been included in the planning for children.
- Parents and carers who may be involved in cases which are reviewed are informed of the review and asked if they wish to make their own contribution.
- Making Safeguarding Personal and keeping adults and children central to the safeguarding process
- To ensure that children, and adults who lack mental capacity to make decisions, are supported to be heard.



The main functions and mandate of Dudley Safeguarding Children and Adults Partnership Groups are to:

- Seek assurances from agencies operating in Dudley that they are safeguarding and promoting the welfare of children and adults including evidencing how we appropriately listen and respond to the voice of children, young people, and adults, including those who struggle to communicate.
- Hold sub-groups to account and report in to the DSPPB
- Act as a critical friend to agencies working with children, young people and adults.
- Ensure that learning is embedded into practice
- Ensure that the voice of the people of Dudley and frontline practitioners are heard.

To achieve this, the groups will oversee a multi-agency key performance indicator dataset. This will cover all aspects by reporting on both quantitative – demand and qualitative - outcomes, single & multi-agency audits, Learning Reviews and also practitioner and community fora, to ensure children and adults are included in quality assurance processes.

Dudley Safeguarding Children and Adult Partnership Groups will support partners to ensure that their performance management frameworks are robust and reporting mechanisms strong. They will also share research and best practice with partners to help develop and improve safeguarding arrangements in the borough. The remit of these two distinct but connecting groups is to bring together intelligence to inform how the system is working to safeguard the most vulnerable whilst delivering against its strategic priorities.

Learning from serious safeguarding cases

The current arrangements include a Serious Case Review (SCR) sub-group for children and a Safeguarding Adult Review (SAR) sub-group, each of which sit under the governance arrangements of the applicable Safeguarding Board. Domestic Homicides Reviews (DHR) statutorily sit under the auspices of the Community Safety Partnership.

Dudley have agreed to progress a joint Learning and Improvement sub-group (LIG), which will consider both children and adult referrals, in order to give a broader perspective to the decision making process when a serious safeguarding incident has been identified. The commissioning of training will be informed by learning from reviews carried out. All identified child serious incidences will be referred to the LIG to undertake a statutory rapid review.



The LIG will have responsibility for commissioning an Independent Reviewer for those cases meeting the threshold for a full practice review and will use regional and national information on known reviewers and their expertise based on previous work and experience, recommendations and via personal interview.

The LIG will be responsible for maintaining oversight of the review and reporting progress to the DSPPB via the appropriate review panel. Reviews will be published on the DSPPB website as outlined in Working Together (2018). Copies will also be sent to the National Child Safeguarding Practice Review Panel seven days prior to publication, and to the What Works Centre for Children's Social Care following publication. Any exceptions to publication will be discussed and agreed with the Panel. Safeguarding adult review referrals will follow a similar process and be reviewed at the LIG.

The LIG will be informed by the establishment of children and adult review panels set up to manage all reviews into cases where it is considered that there are lessons to be learned. Any action plans resulting from case reviews will be monitored via the LIG. DHR action plans will also be reviewed at this group to ensure that learning can be disseminated to the workforce in a timely fashion and enable any parallel learning to be progressed to avoid duplication. Creating links with the DHR process will help to embed both "think family" and "think community" principles.

The purpose of the LIG is to promote a culture of continuous multi-agency learning and improvement through coordination of the review of all serious cases (both child and adult) in order to develop programmes of training, guidance, resources and tools to improve practice and outcomes for people. The group will develop a process for evaluating the effectiveness and impact of the findings and recommendations from practice reviews, performance management activity and multi-agency learning in line with the Dudley Learning and Improvement Framework and in conjunction with the Workforce Development Group (WFDG).

The content and outcomes and impact on practice of all training courses will be evaluated to measure the degree of acquired learning. Together the LIG/WFDG will dip sample and audit single and multi-agency training in order to assure that the content is valid, up to date and delivered by those with appropriate knowledge and skills.



Section 9: Funding

Working in partnership means organisations and agencies should collaborate on how they will fund their safeguarding arrangements. The three key agencies and relevant partners for the local authority area have agreed to make financial contributions towards expenditure incurred in conjunction with local multi-agency arrangements for safeguarding and promoting welfare of children and adults.

Working Together to Safeguard Children (2018) guidance stipulates that the safeguarding partners should agree the level of funding secured from each partner, which should be equitable and proportionate, and any contributions from each relevant agency, to support the local arrangements. The funding should be transparent to people in the area, and sufficient to cover all elements of the arrangements, including the cost of local safeguarding practice reviews.

The safeguarding partners are proposing that the contributions from the agencies remain unchanged for 2019/20, and that the safeguarding partners determine the most appropriate way to address any remaining cost associated with the new arrangements for 2020/2021 onwards. The table below sets out the estimated income for 2019/2020.

hildren Adults			
Dudley MBC	111,000	Dudley MBC	16,700
Dudley CCG	107,100	Dudley CCG	20,000
Dudley Group of Hospitals NHS Trust	4,000	West Midlands Police	13,200
FE Colleges	7,000		
West Midlands Police	13,300		
National Probation Service	1,500		
CAFCASS	550		
Private Probation Company	1,500		
Schools Training Income	38,400		
Training Income - External	1,200		
Total Funding	285,550		49,900

Dudley Safeguarding Partnership Arrangements 2019





Dudley Clinical Commissioning Group

Page | 24

Section 10: Operational Remit for the local safeguarding arrangements.

DSPPB, and its partnership groups and supporting sub-groups, will focus its work and attention on the multi-agency arrangements for services and support in relation to the safeguarding needs of Dudley's population in addition to universal services that is available and accessible to all. This spans from the support and services to respond to early identification of a safeguarding need, therefore the need for additional support, through to intensive specialist support for the purposes of keeping children, young people and adults safe from harm, abuse and/or neglect. The DSPPB will lead on the multi-agency arrangements within the parameters from Early Help through to targeted and specialist interventions only.

These arrangements will also ensure that those responsible for the care of children, young people and adults in settings away from home, such as nursing & residential homes, foster placements, supportive living and youth custody settings, are engaged with the safeguarding arrangements through the responsible commissioner of those services or by direct contact with those organisations.

The success of these arrangements are largely dependent on a common understanding of what constitutes a safeguarding concern and knowing when and how to respond. Dudley has threshold documents for both Children and adults. The children's document has been recently updated to align with the requirements of Working Together 2018, acknowledging that further work will be undertaken early on to align with these new arrangements. The Threshold document can be accessed via:

https://westmidlands.procedures.org.uk/assets/clients/6/Dudley%20Downloads/Dudley%20Threshold%20and%20Guidance%20Framework% 20%20-%20June%202019.pdf



Appendix A: Dudley Timeline for transition





Appendix B: Dudley Safeguarding Arrangements Structure & Governance Chart





Appendix C: Dudley Safeguarding People Partnership (DSPPB) Brief Mandate

Chair	Independent Chair
Frequency	Initially bi-monthly plus a joint development session with the Dudley Safeguarding Children and Adult Partnerships
Membership	 Members will be Directors (or equivalent rank) of the service area/organisation that they represent. Dudley Strategic Director for People on behalf of Local Authority Chief Executive Key Statutory Partner Dudley Borough Neighbourhood Policing Unit Commander on behalf of West Midlands Chief Constable Dudley CCG Chief Nurse on behalf of the Accountable Officer Voluntary Sector Representative Education Representative Dudley Local Authority Public Health Representative Community Representative Chairs of subgroups
Purpose	 DSPPB Business Manager 1. To act as a strategic leadership group that engages and coordinates services to safeguard and
	 promote the welfare of people in Dudley. 2. To identify and respond to new safeguarding issues and emerging themes, trends and threats. 3. To promote and embed learning from local and national reviews of serious safeguarding incidents (including serious child safeguarding incidents, adult safeguarding incidents and domestic homicides) and quality assurance activity.



Duties	 To set the vision, strategy and policy direction for Dudley's safeguarding arrangements within the wider context of the borough
	To agree the Business Plan for DSPPB and monitor progress against this plan
	To Allocate the available resources to deliver against the Business Plan and the statutory
	duties set out in legislation and statutory guidance and to coordinate the efforts of the
	partners to ensure sufficient resources are made available by their organisations through the
	annual budget setting process
	 To monitor and oversee the work of the partnership sub groups, ensuring that activity and
	work plans are consistent with strategic safeguarding objectives and that barriers to
	implementation are removed
	To ensure that DSPPB maintains effective relationships with other strategic partnerships
	in Dudley and beyond and has a direct impact on the wider strategic planning and
	commissioning of services
	To ensure that member's hold each other to account and that safeguarding arrangements
	within each organisation are effective
	To ensure that the DSPPB has appropriate information to identify strengths and areas for
	improvement in respect of safeguarding through a robust quality assurance framework and
	an effective performance management programme.
	 To challenge and influence the commissioning of relevant services by all partners
	To ensure that the learning from Case Reviews supports continuous improvement within
	organisations and better outcomes for adults, children and young people
	 To produce, authorise and agree recommendations from the DSPPB Annual Report
	To decide on matters which the DSPPB should delegate to Dudley Safeguarding Children
	and Adult Partnerships or Partnership Groups for further discussion/advice/resolution.
	To authorise media communications.
	 To receive recommendations from the DSPPB Learning and Improvement Group and
	Dudley Safeguarding Children and Adult Partnerships about learning, areas of strength and
Dudley Safeguarding Parts	





weakness, scope for improvement, emerging themes, trends and priorities and progress of
objectives.
 To ensure that the DSPPB operates effectively, efficiently and economically.

Appendix D: Brief Mandate for Children Safeguarding Partnership G	Group
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Chair	Independent Chair
Membership	Local Authority
	West Midlands Police
	Clinical Commissioning Group
	Early Help
	Black Country Partnership NHS Trust
	Dudley and Walsall Mental Health Foundation Trust
	 Dudley Group NHS Trust (Acute and Community staff)
	CGL Drug and Alcohol Services
	Primary Care
	Multidisciplinary Community Provider
	Probation (NPS CRC)
	West Midlands Ambulance and Fire Services
	Cabinet Members
	Education and Schools Representative
	West Midlands Care Association
	Youth Custody/Residential Homes
	• YOS
	Advocacy Services





 Voluntary and Community Sector Community Representative
 The Core Duties of the Dudley Safeguarding Children Partnership are to establish and maintain effective multi-agency arrangements for children, young people and families as mandated under The Children and Social Work Act (2017) and further defined in the supplementary Statutory Guidance Working Together (2018. This calls for effective systems being in place to protect children from abuse and to prevent impairment to their health and/or development. In response, Dudley Safeguarding Children Partnership will engage in any activity that facilitates or is conducive to, the achievement of its objectives. In all its activities the DSCPG will advocate that the duty to safeguard and promote the welfare of all Dudley's children and young people is 'everybody's responsibility. Safeguarding and promoting the welfare of children is defined by "Working Together to Safeguard Children 2018" as: Protecting children from maltreatment Preventing impairment of Children health or development Ensuring that children are growing up in circumstances consistent with the provision of safe and effective care Taking action to enable all children to have the best outcomes
 In order to fulfil its core duties the DSCP will develop a range of initiatives, plans, policies and procedures for safeguarding and promote the welfare of children and young people by: Reviewing the role, responsibility and accountability of each professional (subgroup) member with regard to attendance, contributions and required actions to reduce delay in





programing activities that can impact on improving automas for shildren and upon
progressing activities that can impact on improving outcomes for children and young
people.
 Undertaking reviews of the effectiveness of each agencies safeguarding arrangements
with regards to section 11 duties.
 Focusing on the impact of all forms of child abuse and neglect
 Learning, and disseminating learning, from local and national research and case reviews
 Developing effective mechanisms and protocols that support the effective
commissioning of local Child Safeguarding Practice Reviews
 Consistently identifying indicators of the prevalence of all forms of child abuse and
neglect in Dudley and measuring progress in tackling these
 Maintaining an overview of the range of provision, services and interventions delivered
to reduce the impact of abuse and neglect
 Supporting and scrutinising steps taken to reduce risk of abuse and neglect
 Monitoring, supporting and scrutinising the improvement of the quality of practice and
impact across partner agencies
 Improving and integrating performance monitoring
 Supporting communication and information sharing
 Liaising with frontline practitioners to identify the barriers to translating lessons learned
into practice and strategies to overcome these
 Developing the findings of all reviews activities into specific, measurable, achievable,
realistic and time-related actions.
 Establishing robust processes to hold individual members to account and gain assurance
of the effectiveness of their organisations arrangements.
 Developing meaningful relationships with children, young people, families and the wider
communities, and consulting with them with regard to service developments
 Understanding the profile and perspectives of Dudley's children and young people by
asking for their views, listening and responding to them.

Dudley Safeguarding Partnership Arrangements 2019





 Agreeing and overseeing the mechanisms for developing and maintaining safeguarding multi-agency policies and procedures Evidencing how individual members of DSCP have challenged one another and held other local boards to account, for example the Health and Wellbeing Board. Supporting the learning and developmental needs, including the provision of multi-agency training for the children' workforce. Making recommendations to Dudley Safeguarding People Strategic Board (DSPSB) in regard to supporting, commending and challenging safeguarding policy and practice across agencies and the workforce Ensuring that the 'business' agreed by DSPSB is carried out effectively
 regard to supporting, commending and challenging safeguarding policy and practice across agencies and the workforce Ensuring that the 'business' agreed by DSPSB is carried out effectively Overseeing all multi-agency inspection activity, preparation and outcomes and for
 monitoring actions in response to these Developing mechanisms for ensuring the Annual Strategic Plan and Annual Report are conducted and published in a timely manner, so as to comply with statutory requirements and enhance the accountability of the DSCPB to the local community.



Chair	Independent Chair
Membership	Local Authority
	West Midlands Police
	Clinical Commissioning Group
	Black Country Partnership NHS Trust
	 Dudley and Walsall Mental Health Foundation Trust
	 Dudley Group NHS Trust (Acute and Community staff)
	CGL Drug and Alcohol Services
	Primary Care
	Multidisciplinary Community Provider
	Probation (NPS CRC)
	West Midlands Ambulance and Fire Services
	Healthwatch Dudley
	Cabinet Members
	Education Representative
	West Midlands Care Association
	Residential Homes/Nursing Homes
	Advocacy Services
	Voluntary and Community Sector
	Community Representative
Purpose	The Core Duties of the Dudley Safeguarding Adult Partnership are described in Chapter 14 of
	the Care Act Statutory Guidance, issued under section 78 of the Care Act 2014. This requires
	to:-

Appendix E: Brief Mandate for the Dudley Safeguarding Adult Partnership Group



	1. Publish a strategic plan for each financial year detailing how it will meet its main objective
	and what individual members will do to achieve the work plan.
	2. Publish an annual report that details what the Dudley Safeguarding Adult Partnership has
	done during the financial year to achieve its objectives and strategic work plan and what
	individual members have done to implement the strategy, with specific emphasis being given
	to the positive impact this has on the lives and outcomes of adult with care and support needs
	who have experienced, or are at risk of experiencing abuse and neglect.
	3. Conduct a Safeguarding Adults Review in accordance with S44 of the Care Act 2014.
	In all its activities the Dudley Safeguarding Adult Partnership Group will advocate that the duty
	to safeguard and promote the welfare of all as 'everybody's responsibility.
Core Duties	In order to fulfil its core duties the Dudley Safeguarding Adult Partnership will develop a range
	of initiatives, plans, policies and procedures for safeguarding and promote the welfare of adults
	with care and support needs, in relation to:
	Adherence to the six declared principles of adult safeguarding
	• The role, responsibility and accountability with regard to the actions each agency and
	professional group should take to ensure the protection of adults.
	• Establish a method for analysing and interrogating data on safeguarding concerns and
	the outcomes of individual enquiries, which increases the Dudley Safeguarding Adult
	Partnership understanding of the prevalence of abuse in its area.
	• Establish methods of analysing and interrogating adults' satisfaction with the outcomes
	that were achieved through the safeguarding process, which supports the DSPPB to embed
	person centred approaches to safeguarding, as required by Making Safeguarding Personal.
	• Establish how it will hold individual DSPPB members to account and gain assurance of
	the effectiveness of their organisations arrangements.
	• Determine its arrangements for organisational self-assessment, DSPPB self-audit and
	peer audits.





• Establish mechanisms for developing policies and procedure for protecting adults. The DSAPG should formulate these in collaboration with all relevant agencies, and will also need to
consider how the views of adults with care and support needs, their families and informal
carers will be represented.
Identify types of circumstances that give grounds for concern and when they should be
considered as a safeguarding concern and passed to the Local Authority for consideration of a
S42 safeguarding enquiry. This should include referral pathways and guidance on thresholds for intervention.
• Embed strategies and ways of working that support staff to minimise the potential
impact of issues relating to race, ethnicity, religion, gender and gender orientation, sexual
orientation, beliefs, age, disadvantage and disability on abuse and neglect.
Identify mechanisms for monitoring and reviewing the implementation and impact (on
practice and culture) of policy and training.
Develop effective mechanisms and protocols that support the effective commissioning of
Safeguarding Adults Reviews, which includes local mechanisms that ensure lessons learnt are
understood and embedded at all levels of staffing structures across the local safeguarding
partnership. This will include identifying other processes that could be used review the
effectiveness of local safeguarding responses.
Develop mechanisms for ensuring the Annual Strategic Plan and Annual Report are
conducted and published in a timely manner, so as to enhance the accountability of the DSPPB
to the local community.
• Evidence how individual members of DSPPB have challenged one another and held other
local boards to account, for example the Health and Wellbeing Board.



• Review and comment on the impact for safeguarding adults that arises from individual DSPPB members organisational strategic decision making, including decisions that impact on the resources available to support the DSPPB.
The Dudley Safeguarding Adult Partnership will engage in any other activity that facilitates or is conducive to, the achievement of its objectives. In all its activities the Dudley Safeguarding Adult Partnership will support the equality of opportunity for all individuals and meets the diverse needs and wishes of local adults in Dudley.



Appendix F Generic mandates for the sub groups of the DSPPB and the Dudley Safeguarding Children and Adult Partnership Groups

REMIT	Sub Groups are a formal constituted arm of the DSPPB and Dudley Safeguarding Children and Adult Partnership Groups. The role of the Sub groups is to monitor pertinent safeguarding issues, action plans and therefore to improve the effectiveness and impact of partnership working to enable the promotion of the health and welfare of people within the Dudley Borough To develop and maintain effective links with Dudley Safeguarding Children and Adult Partnerships and the DSPPB to maximise the effectiveness of strategic and operational safeguarding
QUORACY	Ensure representation from statutory partners at all sub groups Non statutory partner representation will be expected as per legislation and statutory guidance Members should have sufficient seniority and leadership within their organisation to speak on its behalf, affect change and commit appropriate resources and agree actions and to represent their agency should the DSPPB need to hold it to account
PRINICPLES	To support the Dudley Safeguarding Children and Adult Partnerships to ensure that the business plans are delivered and outcomes are achieved via regular monitoring To ensure that emerging themes and trends such as vulnerable groups are captured and considered in the work of the board and the associating groups To ensure that there is a focus on frontline practitioners and partner agencies to promote the welfare and safety of people of Dudley To ensure that there is an overview of ongoing work within the Dudley borough across agencies and if appropriate to complete joint pieces work to prevent duplication and to share learning To ensure that the children, young people and adults are visible and intrinsic in our activities and their wishes, felling and views are evidently heard Raise the profile of children and adults' safeguarding in all work and promote proactive communications and raise awareness both internally and externally





	To ensure that all partner agencies are actively ensuring safeguarding is a priority within their service To escalation risks where identified whether regarding to safeguarding practice to the boards To identify emerging themes and trends to ensure that people are safe within the borough To retain person focus to its work, having due regard to equality and diversity, to ensure that practice is informed and developed
EXPECTATIONS	 To develop an annual work plan in line with the safeguarding strategy and improve safeguarding practice Partner agencies including practitioners should be active members of the sub groups Use the of governance structures to ensure that safeguarding issues are considered and addressed at the appropriate level To ensure that partner agencies responds appropriately to changes in relevant legislation
TASK & FINISH GROUPS	Each Forum will have the authority to establish short life task and finish groups to undertake specific work which has been identified by DSPPB or either of the Partnership Groups work stream These should include frontline practitioners and where possible service users, to ensure that they feel empowered and are able to inform and share best practice across the borough



APPENDIX G

Safeguarding Early Adopters Published arrangements – Compliance Checklist



Once agreed, local safeguarding arrangements must be published, and <u>must</u> set out the following:

- how the safeguarding partners will work together to identify and respond to the needs of children in the areas;
- arrangements for commissioning and publishing local child safeguarding practice reviews;
- how the effectiveness of the arrangements will be scrutinised by an independent person, including how the arrangements will be reviewed and how any recommendations will be taken forward.

As set out in Chapter 3 of Working Together to Safeguard Children (2018), the published arrangements should also include:

- who the three local safeguarding partners are;
- the geographical boundaries covered by the safeguarding arrangements;
- which relevant agencies the safeguarding partners will work with, why they have been chosen and how they will work together;
- how the arrangements will include the voice of children and families;
- how the arrangements will be funded;
- how all early years settings, schools (including independent schools, academies and free schools) and other educational establishments will be included in the safeguarding arrangements;
- how any youth custody and residential homes will be included in the safeguarding arrangements;
- how the safeguarding partners will use data and intelligence to assess the effectiveness of the help (including early help) being provided to children and families;
- how inter-agency training will be commissioned, delivered and monitored for impact, and how multi-agency audits will be undertaken;
- how the learning from child safeguarding practice reviews will be embedded across local organisations and agencies;
- how the threshold document setting out local criteria for action aligns with the arrangements;
- where the safeguarding partners' annual report will be published.



